

~~CIA HISTORICAL REVIEW PROGRAM~~
~~RELEASE IN FULL 1985~~

62-2053/a

9 April 1962

Mr. Roger Hilsman
The Director of Intelligence and Research
Department of State
Washington 25, D. C.

Dear Mr. Hilsman:

This letter will acknowledge yours of April 4 attaching a letter addressed to the Secretary by Senator Fulbright and also attaching one paragraph of Mr. Dutton's letter of February 23.

I believe the task "to correlate and evaluate intelligence relating to the national security, and provide for the appropriate dissemination - - -" provides authority for any and all necessary research designed to establish a current and long-range military, economic, social and political outlook of most all countries, friendly and unfriendly, and most particularly the Soviet Union, the Chinese Communists and Bloc countries.

Such responsibility is specifically assigned to the Central Intelligence Agency under Section 102(d)(3) of the National Security Act of 1947 as amended. However this assignment of responsibility did not foreclose research by other agencies of Government since this section of the law states: "Provided further, That the departments and other agencies of the Government shall continue to collect, evaluate, correlate, and disseminate departmental intelligence." The Department of State, the Department of Defense and other departments have the right under the statute to conduct research. However, guidance to other departments by State is not provided in the law. In this respect Mr. Dutton's statement is correct. Basic guidance in this area stems from the United States Intelligence Board and since you are a member of the Board, and a very influential one, I think it must be said that you have a very prominent, commanding voice in these matters.

It was the purpose of the President's letter on January 16th to me, a copy of which went to the Secretary of State, to outline his views with respect to the DCI's responsibility for coordination and effective guidance of the Intelligence Community. As you will recall, the President's letter specifically provided that the responsibility of the several agencies and departments in their respective fields would not be affected or altered by the January 16 directive. In following the directive, I intend to be sure that the President's intentions are carried out.

Various directives to the United States Intelligence Board, the National Security Council Intelligence Directives, and the Director of Central Intelligence Directives, all have a bearing on this matter. There are many components within CIA as well as inter-agency committees working in areas which might properly be considered as research activities. These include the Board of National Estimates; Office of Current Intelligence; Office of Research and Reports; Office of Scientific Intelligence, all within the Central Intelligence Agency. In addition, many interdepartmental bodies under U.S.I.B. are engaged in research activities and these are not limited to the Joint Atomic Energy Intelligence Committee (JAEIC); Guided Missiles and Astronautics Intelligence Committee (GMAIC); Economic Intelligence Committee (EIC) and the Scientific Intelligence Committee (SIC).

In any case, I feel that the area is well covered but, if anything, we may be putting too much into research. In this regard I intend to examine immediately the activities of the Intelligence Community to determine if there are areas of duplication and if so, to make suggestions for specific actions which will eliminate such duplication.

I think you can safely inform the Chairman of the Foreign Relations Committee that the subject is in hand.

Sincerely,

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John A. Malone
Director

Executive 100

62-50311

6 April 1962

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT : Coordination of U. S. Government Research in the
Field of Foreign Policy

1. Although we cannot be certain, it appears from his language that Mr. Dutton's paragraph (paragraph 4, attached) refers only to external research. Each department and agency contracts for such research as required to carry out its mission. This Agency, before letting external research contracts, carefully coordinates to insure that duplicate research is not being undertaken.

2. Senator Fulbright's use of the term "foreign policy research" is somewhat imprecise. The distinction must be made between research designed to produce a foreign policy or to execute one already formulated and that undertaken to assist policy makers in doing these things. Intelligence research falls into the latter category. It does not deal with policy issues per se but provides US policy makers, including the President, with an important input for carrying out policy formulation and implementation. The statutory responsibility for coordinating intelligence production is, of course, yours. Senator Fulbright may not be fully aware of the many instrumentalities available to you for carrying out this responsibility including USIB, the NSCID and DCID series, your Assistant for Coordination, and various interagency bodies such as JAEIC, GMAIC, the EIC and the SIC, in all of which the Department of State participates.

3. Senator Fulbright also refers to "...intelligence activities and other foreign operations...affecting foreign policy". He presumably has in mind the activities of the DDP. Senator Fulbright may not be aware of the close coordination of DDP activities with the State Department and the White House and in particular the role of the Special Group.

4. Research in direct support of policy formulation is largely undertaken in the geographic bureaus and in the Policy Planning Council of the Department of State. The Department has ample authority over such research, and is preeminent in its initiation and application. Other agencies, including CIA, are brought in at the initiative of State and frequently participate in the preparation and coordination of such research. For example, we were recently requested to provide support for a Policy Planning Council study on "Strategy Toward the Asian Rimland", a subject on which CIA would not itself initiate research.

5. The following figures are pertinent to the question of research on Communist China. In October, 1961 the DD/I offices had a total of [] professional personnel engaged in intelligence production. Of this total, [] worked on the Sino-Soviet Bloc, including [] on the USSR, [] on the European Satellites, [] on China and [] on North Korea and North Vietnam. []

[] We maintain a high priority for research on Communist China. In staffing for it, however, we must take into account the relative paucity of information on Communist China. We are also faced with especially difficult problems in hiring and training analysts for work on Communist China.

[]
HUNTINGTON B. SHELDON

Acting Deputy Director (Intelligence)

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DEPARTMENT OF STATE
THE DIRECTOR OF INTELLIGENCE AND RESEARCH
WASHINGTON

4 April 1962

Dear Mr. McCone:

Upon his return from Geneva, the Secretary of State discussed with me a recent letter he has received from Senator Fulbright, the Chairman of the Senate Foreign Relations Committee. A copy of the Senator's letter is enclosed.

Paragraphs 1 and 3 of the letter are concerned with governmental research on Communist China, a recurring subject of correspondence between the Department and the Foreign Relations Committee.

The second paragraph of the Senator's letter, however, raises certain broad and complicated questions of a jurisdictional nature. The Secretary feels that Senator Fulbright should receive an Administration, rather than just a State Department reply, and has asked me to arrange for him to meet with you, Mr. McGeorge Bundy, Mr. Alexis Johnson, Mr. Fred Dutton, and me, to discuss the matter. He would prefer to delay his reply to Senator Fulbright until after this meeting is held.

I wonder if it would be convenient for you to meet in the Secretary's Office at 4:00 P.M., Tuesday, April 10, 1962, for discussion. Could you notify my secretary (Code 182, Extension 2132)?

Sincerely,

Enclosure


Roger Hillsman

The Honorable
John A. McCone
Director of Central Intelligence Agency
Langley, Virginia

relations. I trust that this report will contain sufficient data on expenditures, persons at work, subject

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March 16, 1962

The Honorable Dean Rusk
Secretary of State
Washington 25, D. C.

Dear Mr. Secretary:

Mr. Dutton's letter of February 23, 1962 on research activities on Communist China is encouraging. I am glad to see the Department is moving toward increased research in this field and I hope in time there will be some parity in effort with research on the Soviet Union.

The single paragraph on page 4 of Mr. Dutton's letter relating to coordination by the Department of State of foreign policy research by other agencies of the Government gives me some concern. The first sentence mentions "no statutory authority to guide ... research programs of other agencies." Does the Secretary of State need such authority? Would the Department favor, for instance, a change in the National Security Act whereby the CIA, now placed "under the National Security Council" with no other agency being assigned supervisory responsibility, would be placed under the direction of the Secretary of State and the President in a way similar to the new arrangements for the Arms Control and Disarmament Agency? I would be most interested in your personal comment on this idea as well as your general views on the question of the adequacy of the present arrangements within the Government for coordination by the Department of State of research and intelligence activities and other foreign operations (leaving aside AID and USIA for the time being) affecting foreign policy.

I await with interest your report of research by other agencies on Communist China and its external relations. I trust that this report will contain sufficient data on expenditures, persons at work, subject

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coverage and the like so that I can make comparisons with Mr. Dutton's February 23 report on State's own work. In the case of each agency it would also be important to have information on the extent to which the Department of State initiated and is guiding such research.

Sincerely yours,

J. W. Fulbright
Chairman

Excerpt from page 4 of Mr. Dutton's letter dated 23 February 1962

"Although the Department of State has, as you know, no statutory authority to guide, far less to control, research programs of other agencies, the Bureau of Intelligence and Research has this past year moved vigorously to establish itself in a position to guide and prompt the work of other agencies. The Bureau has built up records and evaluations of research projects, both inside and outside the Government. Through this means we have been able to prevent potential duplication in other agencies, to suggest studies to other agencies, and to shape to broader ends project proposals originating elsewhere in the Government. With regard to Communist China, for example, members of the Bureau of Intelligence and Research participate actively in the work of designing research programs financed by the Air Force, the Army, and the Navy. The Bureau has very recently assisted the Air Force in launching a project on Communist China. It has established close working cooperation with the expanding research concerns of the Office of International Security Affairs of the Department of Defense."